



AGENDA

LOS ANGELES REGIONAL INTEROPERABLE COMMUNICATIONS SYSTEM AUTHORITY

LEGISLATIVE COMMITTEE MEETING

Thursday, February 21, 2013 – 2:30 p.m.

LA County Fire Department Headquarters, Training Room 26
1320 N. eastern Ave., Los Angeles, CA 900636

AGENDA POSTED: February 20, 2013

Complete agendas are made available for review on the Authority's website at <http://www.la-rics.org>.

1. CALL TO ORDER
2. ANNOUNCE QUORUM – Roll Call
3. APPROVAL OF Legislative Committee Meeting Minutes for January 30, 2013.

Attachment: Item 1

4. NEW BUSINESS – DISCUSSION ITEM
 - 4.1 FirstNet Board Meeting Results
 - 4.2 Selection of the Legislative Vice Chair and Secretary
 - 4.3 Legislative Standards and Priorities
5. PUBLIC COMMENT
6. ADJOURNMENT



LEGISLATIVE COMMITTEE MEETING INFORMATION

Members of the public are invited to address the LA-RICS LEGISLATIVE COMMITTEE on any item on the agenda prior to action by the LEGISLATIVE COMMITTEE on that specific item. Members of the public may also address the LEGISLATIVE COMMITTEE on any matter within the subject matter jurisdiction of the LEGISLATIVE COMMITTEE. The LEGISLATIVE COMMITTEE will entertain such comments during the Public Comment period. Public Comment will be limited to three (3) minutes per individual for each item addressed, unless there are more than ten (10) comment cards for each item, in which case the Public Comment will be limited to one (1) minute per individual. The aforementioned limitation may be waived by the LEGISLATIVE COMMITTEE's Chair.

(NOTE: Pursuant to Government Code Section 54954.3(b) the legislative body of a local agency may adopt reasonable regulations, including, but not limited to, regulations limiting the total amount of time allocated for public testimony on particular issues and for each individual speaker.)

Members of the public who wish to address the LEGISLATIVE COMMITTEE are urged to complete a Speaker Card and submit it to the LEGISLATIVE COMMITTEE Secretary prior to commencement of the public meeting. The cards are available in the meeting room. However, should a member of the public feel the need to address a matter while the meeting is in progress, a card may be submitted to the LEGISLATIVE COMMITTEE Secretary prior to final consideration of the matter.

It is requested that individuals who require the services of a translator contact the LEGISLATIVE COMMITTEE Secretary no later than the day preceding the meeting. Whenever possible, a translator will be provided. Sign language interpreters, assistive listening devices, or other auxiliary aids and/or services may be provided upon request. To ensure availability, you are advised to make your request at least 72 hours prior to the meeting you wish to attend.

(323) 881-8291 or (323) 881-8295

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MEETING MINUTES

LOS ANGELES REGIONAL INTEROPERABLE COMMUNICATIONS SYSTEM AUTHORITY

LEGISLATIVE COMMITTEE MEETING

Wednesday, January 30, 2013 • 10:00 a.m. – 11:30 a.m.

LA-RICS Headquarters, Large Conference Room
2525 Corporate Pl., Suite 200, Monterey Park, CA 91754

Official Voting Members Present:

Stephen Sotomayor, representative for the City of Los Angeles, Mayor's Office
Greg Doyle, representative for the City of Los Angeles Police Department
Joshua Drake, representative for the City of Los Angeles Chief Legislative Analyst Office
Olyvia Rodriguez, representative for the County of Los Angeles Chief Executive Office
Nancy Ramirez, representative for the Los Angeles School Police Department
Mary Giordano, representative for the City of Torrance, At Large Seat #1
Mitch Tavera, representative for the City of Culver City, At Large Seat #2
Greg Simay, representative for the City of Burbank, At Large Seat #3

Representatives For Official Voting Members Present:

John Lenihan, representing Daryl Osby for the County of Los Angeles Fire Department

Official Voting Members Absent:

June Gibson, representative for the City of Los Angeles, Office of the Chief Legislative Analyst
Daryl Osby, Chair, representative for the County of Los Angeles Fire Department
Mark S. Wilkins, representative for the Los Angeles County Sheriff's Department
Mike Garcia, representative for the City of Long Beach
Timothy Scranton, representative for the Los Angeles Area Fire Chiefs Association
Scott Pickwith, representative for the Los Angeles County Police Chiefs Association
Mark Alexander, representative for the California Contract Cities Association
Joseph Payne, representative for the City of Pasadena, At Large Seat #4



1. CALL TO ORDER
2. ANNOUNCE QUORUM – Roll Call taken by Alternate Committee Member Chief John Lenihan.
3. APPROVAL OF Legislative Committee Meeting Minutes for June 11, 2011, and January 9, 2012.

Motion to Amend Minutes

Legislative Committee Member Olyvia Rodriguez noted three minor edits to the January 9, 2012, minutes. On page two, paragraph one, the word should be “deficit” not “deficient”; same paragraph, word should be “consensus” not “census”; page 3, second paragraph, the word should be “LA-RICS” not “she”. **MOTION APPROVED**

4. NEW BUSINESS – DISCUSSION ITEM

4.1 FirstNet Path Forward

Alternate Committee Member Chief Lenihan stated that today’s item is a discussion item not an action item. Chief Lenihan introduced Executive Director Pat Mallon, who would provide a briefing on FirstNet item.

Executive Director Mallon stated at the last JPA meeting, Chair Fujioka requested that the Legislative Committee begin some discussion regarding FirstNet’s vision as far as the National Public Safety Broadband System. Executive Director Mallon gave some background information for those that were not familiar with FirstNet or had not attended the meeting.

- a. Executive Director Mallon stated that back on February 22, 2012, Congress signed into law H.R. 3630, “Middle Class Tax Relief and Jobs Creation Act of 2012,” also known as Public Law 112.96. Section 6101 of the Public Law reallocated D-Block which was a 10 MHz section of the 700 broadband spectrum to Public Safety. Legislation 6103 also Orders the “take-back” of the “T-Band” UHF (470-512 MHz), which very extensively used throughout the Los Angeles area. Section 6204 Establishes First Responders Network Authority (FirstNet), which impacted the LA-RICS project significantly because of the building of the Land Mobile Radio (LMR) system on the T-Band frequencies. LA-RICS has 154.6 million dollars from BTOP funds that NTIA suspended until FirstNet could determine the national architecture. The FCC was also directed in that legislation to sign the entire broadband spectrum that had been dedicated to Public Safety to FirstNet, which in essence took away the spectrum that LA-RICS was going to use to build the LASafetyNet System.
- b. In May 2012, Executive Director Mallon accompanied the LA County delegation (Sheriff Leroy Baca and LA County CEO, Bill Fujioka) to Washington and met with the FCC and the House of Congress Committee, and discussed the impacts of H.R. 3630. The FCC advised that if building on T-Band – “Build at your own risk,”



House Commerce Committee advised that portion of H.R. 3630 that impacted LA-RICS system was based on their vision of a public safety broadband system that would ultimately be supported by the public safety communications broadband frequencies. They could see no long term use of the LMR system once the public safety broadband system is built out. When pressed about "Critical Voice Communication," NOT being deployed in time for the T-Band auction, the staff commented that they were not informed of that fact.

- c. In August 2012, based on the impact of PL 112.96, the LA-RICS Board cancelled RFP #LA-RICS 004, NTIA issued a partial suspension of the BTOP funds (for purchase of LTE equipment) until FirstNet can develop the NPSBN architecture. The suspension of LTE equipment purchases equaled approximately \$80 million. This was determined to be a significant impact on the procurement. NTIA also discussed the possibility of a two-year extension of the BTOP performance period, which schedule change was also determined to be a significant impact on the procurement. Then finally there is the T-Band frequency take-back, we needed to step back and see if LA-RICS wanted to build the system that would be obsolete in nine years or whether to move in a different direction.
- d. LA-RICS Board directed staff to prepare a new RFP for LMR system as a stand-alone system and, if and when allowed to proceed, issue a separate RFP for the LTE system.
- e. The FirstNet Board has 17 Board members; three designated members from the Federal Government; six members from the commercial sector; and six members from the public sector (law enforcement, fire, EMS, State/Local Government). FirstNet also required that a Secretary of Commerce be appointed. They had their first meeting on September 25, 2012 and selected their Chairperson, Sam Ginn (Commercial). Also at that meeting there was a conceptual outline presented for commercial centric system, leveraging established broadband infrastructure and operated by commercial enterprise. LA-RICS' concern, and Public Safety, is that there is a system that can withstand all weather, natural disaster, or other circumstances, and adhere to Public Safety standards. Their vision was the hardening of a system *equated* providing redundant services, i.e. Verizon Wireless, AT&T, Sprint, T-Mobile, and satellite. At that point there was discussion that FirstNet would establish the national architecture and maintain control of the system through contracts with multiple entities.
- f. NTIA has also presented "**DRAFT CONDITIONS**" which require resolution before moving forward with the LA-RICS' LASafetyNet System. Some of those conditions are a bit alarming to LA-RICS because they have some **Vendor Indemnification** language where it says that if FirstNet contractors determine that they do not want to use the equipment that was put in under the grant there is claw back provision, which impacts procurement. LA-RICS would have to agree to **transfer control** of the LASafetyNet System to FirstNet. Some other conditions that LA-RICS does not see as such a big problem is the **deployment and usage of the full 20 MHz** of spectrum as opposed to the initial 10 MHz. **Compliance with FCC Technical**



Advisory Board Recommendations requests as well as a commitment to **Share and Publish Lessons Learned with the Public Safety Community.**

- g. In November 2012, LA-RICS filed comments in response to a Notice of Inquiry from FirstNet. The response listed four overarching considerations: 1) The NPSBN must be based on Regional mission-critical operational requirements. One size does not fit all; 2) System must include Push-to-Talk (PTT), which is essential for migration from T-Band, even under our hybrid approach; 3) Must take into consideration the harmonization of divergent interests in commercial and public sector missions; and 4) Should consider deployment of initial “proof of concept” system such as LA-RICS.

Additional considerations also articulated:

- Additional information should be presented to public safety;
 - Network availability and reliability – “Hardened System”;
 - Existing government assets should be integrated;
 - Business Model – public safety should not be burdened with maintenance costs of existing commercial infrastructure;
 - Collaboration – understanding of public safety needs will take time – not shown in current FirstNet timeline;
 - Inclusion of secondary responders in to the system;
 - Balancing national and local needs, i.e. national control vs. local management
 - System must be affordable;
 - Subscriber equipment must be developed sooner rather than later as public safety’s equipment replacement cycle is 8 to 10 years; and
 - Applications – must address local and individual jurisdictional requirements.
- h. LA-RICS Board is looking to the Legislative Committee to formulate a stance relative to: 1) Participation in a nationally controlled network, and if so, under what stipulations; and 2) Acceptance of “indemnification” conditions, and if so, with what limitations.

Executive Director Mallon stated that the next FirstNet meeting is scheduled for February 12, 2013, at which time they will be making a decision and recommendation as to how those BTOP grant recipients can proceed. LA-RICS has also been informed that the FCC will be issuing a public statement on how they view the T-Band frequencies within the next few weeks, which also addresses the issues of T-Band.

Committee Member Greg Simay stated the federal approach should be more like the national standard, but that individual agencies/states are free to be more stringent. He believes that when it comes to Commercial vs. Public, commercial might be the only way to achieve a measure of broadband in some semirural areas. This might not be appropriate for LA County, 1) given the funding of government alternatives; and 2) even though there might be many companies and facilities, they might rely on one or two sites during a natural disaster, for example. There was a debate over the acquisition of the D-Block, which now is exclusively for Public Safety. Earlier on there was the debate of commercial could share the D-Block and maybe bump off



commercial during an emergency, but the trouble is that the first time you bump them off it is the probably the last time, due to complaints.

Chief Lenihan stated that just to be clear, they are only talking about sharing the sites. Will also withstand local disasters and is it cost effective in the long run.

Executive Director Mallon that LA-RICS has submitted a request for waiver to the FCC regarding the LMR system. He also went on to mention that early on they knew that LA-RICS would need to connect to national system with an interoperable communication system. There are hopes that at the February 12, 2013, meeting that whoever gets selected, e.g. FirstNet, that they allow all the seven BTOP recipients to move forward with each of their visions.

Chief Lenihan stated that the FirstNet Board has only met twice and that at this point the projects are just a vision, and even then, LA-RICS is so different even just with the magnitude of the project, it requires a totally different funding path that they are trying to figure out what to do about LA-RICS. They would like to use LA-RICS as a showcase county, but at the same time they do not want LA-RICS not to fit in.

Committee Member Sotomayor commented that he got the impression that FirstNet really wanted to learn from LA-RICS lessons learned.

Executive Director Mallon stated that LA-RICS participates in a working group called the National Public Safety Telecommunications Council (NPSTC), along with the other 10 major jurisdictions that are on the T-Band. They are very close to being able to present a report to the larger group which will allow a better picture as far as costs, etc. New York and the cities within LA County are in the worst conditions due to the magnitude of the T-Band, and maybe even Chicago (all 11 are major jurisdictions).

Executive Director Mallon suggested that the Committee could address the funding from the auction of the T-Band, and if LA-RICS moved forward to comply with the H.R. 3630, it would be nice for the FCC and Federal Government to assist LA-RICS because legislation says that the proceeds from the auction would pay for the replacement costs. But if LA-RICS does that with local resources and, if and when the T-Band is auctioned off LA-RICS would have already paid for it. He also suggested working on a legislative outreach regarding the draft conditions.

Chief Lenihan stated that on the next meeting, one of the Agenda items will be the selection of a Vice Chair and Secretary.

Committee member Sotomayor commented that there are few topics that he would like the Committee to continue to study, establish a set of standards; instead of reviewing all the different pieces of legislation every time, maybe just come up with some key points to know what direction to give to the JPA. Committee Member Rodriguez concurred and added that those key points should also be prioritized. She also stated that the Committee should have another meeting after FirstNet meets on February 12, 2013.



5. PUBLIC COMMENT – None
6. ITEMS FOR FUTURE DISCUSSION BY THE COMMITTEE –
 - Legislative standards and priorities
7. ADJOURNMENT AND NEXT MEETING

Chief Lenihan adjourned the meeting at 11:07 a.m. The next meeting is to be determined.